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Course-204.

INDIAN FOREIGN
POLICIES AND THE
CONTEMPORARY
WORLD

Unit- V

TERRORISM

What do you mean by the term 'terrorism' ?

Point out the different types of terrorism and its impact on world society. 8+12

Terrorism is, in the broadest sense, the use of intentional violence for political or religious purposes. It is used in this regard primarily to refer to violence during peacetime or in the context of war against noncombatants (mostly civilians and neutral military personnel). The terms "terrorist" and "terrorism" originated during

the French Revolution of the late 18th century but gained mainstream popularity in the 1970s during the conflicts of Northern Ireland, the Basque Country and Palestine. The increased use of suicide attacks from the 1980s onwards was typified by the September 11 attacks in New York City and Washington, D.C. in 2001.

There are different definitions of terrorism. Terrorism is a charged term. It is often used with the connotation of something that is "morally wrong". Governments and non-state groups use the term to abuse or denounce opposing groups. Varied political organizations have been accused of using terrorism to achieve their objectives. These include right-wing and left-wing political organizations, nationalist groups, religious groups, revolutionaries and ruling governments. Legislation declaring terrorism a crime has been adopted in many states. When terrorism is perpetrated by nation states, it is not considered terrorism by the state conducting it, making legality a largely grey-area issue. There is no consensus as to whether or not terrorism should be regarded as a war crime.

The Global Terrorism Database, maintained by the University of Maryland, College Park, has recorded more than 61,000 incidents of non-state terrorism, resulting in at least 140,000 deaths, between 2000 and 2014.

The term *terroriste*, meaning "terrorist", is first used in 1794 by the French philosopher François-Noël Babeuf, who denounces Maximilien Robespierre's Jacobin regime as a dictatorship. In the years leading up to the Reign of Terror, the Brunswick Manifesto threatened Paris with an "exemplary, never to be forgotten vengeance: the city would be subjected

to military punishment and total destruction" if the royal family was harmed, but this only increased the Revolution's will to abolish the monarchy. Some writers attitudes about French Revolution grew less favorable after the French monarchy was abolished in 1792. During the Reign of Terror, which began in July 1793 and lasted thirteen months, Paris was governed by the Committee of Public safety who oversaw a regime of mass executions and public purges.

Prior to the French Revolution, ancient philosophers wrote about tyrannicide, as tyranny was seen as the greatest political threat to Greco-Roman civilization. Medieval philosophers were similarly occupied with the concept of tyranny, though the analysis of some theologians like Thomas Aquinas drew a distinction between usurpers, who could be killed by anyone, and legitimate rulers who abused their power – the latter, in Aquinas' view, could only be punished by a public authority. John of Salisbury was the first medieval Christian scholar to defend tyrannicide.

Most scholars today trace the origins of the modern tactic of terrorism to the Jewish Sicarii Zealots who attacked Romans and Jews in 1st century Palestine. They follow its development from the Persian Order of Assassins through to 19th-century anarchists. The "Reign of Terror" is usually regarded as an issue of etymology. The term terrorism has generally been used to describe violence by non-state actors rather than government violence since the 19th-century Anarchist Movement.

In December 1795, Edmund Burke used the word "Terrorists" in a description of the new French government called 'Directory':

The terms "terrorism" and "terrorist" gained renewed currency in the 1970s as a result of the Israeli–Palestinian conflict, the Northern Ireland conflict, the Basque conflict, and the operations of groups such as the Red Army Faction. Leila Khaled was described as a terrorist in a 1970 issue of *Life* magazine. A number of books on terrorism were published in the 1970s. The topic came further to the fore after the 1983 Beirut barracks bombings and again after the 2001 September 11 attacks and the 2002 Bali bombings.

Modern definitions

There are over 109 different definitions of terrorism. American political philosopher Michael Walzer in 2002 wrote: "Terrorism is the deliberate killing of innocent people, at random, to spread fear through a whole population and force the hand of its political leaders". Bruce Hoffman, an American scholar, has noted that

It is not only individual agencies within the same governmental apparatus that cannot agree on a single definition of terrorism. Experts and other long-established scholars in the field are equally incapable of reaching a consensus.

C. A. J. Coady has written that the question of how to define terrorism is "irresolvable" because "its natural home is in polemical, ideological and propagandist contexts".

Experts disagree about "whether terrorism is wrong by definition or just wrong as a matter of fact; they disagree about whether terrorism should be

defined in terms of its aims, or its methods, or both, or neither; they disagree about whether or not states can perpetrate terrorism; they even disagree about the importance or otherwise of *terror* for a definition of *terrorism*."

TYPES OF TERRORISM

STATE TERRORISM

State terrorism refers to acts of terrorism conducted by a state against its own citizens or against another state.

United Nations

In November 2004, a Secretary-General of the United Nations report described terrorism as any act "intended to cause death or serious bodily harm to civilians or non-combatants with the purpose of intimidating a population or compelling a government or an international organization to do or abstain from doing any act". The international community has been slow to formulate a universally agreed, legally binding definition of this crime. These difficulties arise from the fact that the term "terrorism" is politically and emotionally charged. In this regard, Angus Martyn, briefing the Australian parliament, stated,

The international community has never succeeded in developing an accepted comprehensive definition of terrorism. During the 1970s and 1980s, the United Nations attempts to define the term floundered mainly due to differences of opinion between various members about the use of violence in the context of conflicts over national liberation and self-determination.

These divergences have made it impossible for the United Nations to conclude a Comprehensive Convention on International Terrorism that incorporates a single, all-encompassing, legally binding, criminal law definition of terrorism. The international community has adopted a series of sectoral conventions that define and criminalize various types of terrorist activities.

Since 1994, the United Nations General Assembly has repeatedly condemned terrorist acts using the following political description of terrorism:

Criminal acts intended or calculated to provoke a state of terror in the public, a group of persons or particular persons for political purposes are in any circumstance unjustifiable, whatever the considerations of a political, philosophical, ideological, racial, ethnic, religious or any other nature that may be invoked to justify them.

- **Civil disorder** – A form of collective violence interfering with the peace, security, and normal functioning of the community.
- **Political terrorism** – Violent criminal behaviour designed primarily to generate fear in the community, or substantial segment of it, for political purposes.
- **Non-Political terrorism** – Terrorism that is not aimed at political purposes but which exhibits "conscious design to create and maintain a high degree of fear for coercive purposes, but the end is individual or collective gain rather than the achievement of a political objective".
- **Quasi-terrorism** – The activities incidental to the commission of crimes of violence that are similar in form and method to genuine

terrorism but which nevertheless lack its essential ingredient. It is not the main purpose of the quasi-terrorists to induce terror in the immediate victim as in the case of genuine terrorism, but the quasi-terrorist uses the modalities and techniques of the genuine terrorist and produces similar consequences and reaction. For example, the fleeing felon who takes hostages is a quasi-terrorist, whose methods are similar to those of the genuine terrorist but whose purposes are quite different.

- **Limited political terrorism** – Genuine political terrorism is characterized by a revolutionary approach; limited political terrorism refers to "acts of terrorism which are committed for ideological or political motives but which are not part of a concerted campaign to capture control of the state".
- **Official or state terrorism** – "referring to nations whose rule is based upon fear and oppression that reach similar to terrorism or such proportions". It may be referred to as **Structural Terrorism** defined broadly as terrorist acts carried out by governments in pursuit of political objectives, often as part of their foreign policy.

Other sources have defined the typology of terrorism in different ways, for example, broadly classifying it into **domestic terrorism** and **international terrorism**, or using categories such as vigilante terrorism or insurgent terrorism. One way the typology of terrorism may be defined:

CAUSES MOTIVATING TERRORISM

Specific political or social causes have included:

- Independence or separatist movements
- Irredentist movements

- Adoption of a particular political philosophy, such as socialism (left-wing terrorism), anarchism, or fascism (possibly through a coup or as an ideology of an independence or separatist movement)
- Environmental protection (ecoterrorism)
- Supremacism of a particular group
 - Preventing a rival group from sharing or occupying a particular territory (such as by discouraging immigration or encouraging flight)
 - Subjugation of a particular population (such as lynching of African Americans)
- Spread or dominance of a particular religion - religious terrorism
- Ending perceived government oppression
- Responding to a violent act (for example, tit-for-tat attacks in the Israeli–Palestinian conflict, in The Troubles in Northern Ireland, or Timothy McVeigh's revenge for the Waco siege and Ruby Ridge incident)

Causes for right-wing terrorism have included white nationalism, ethnonationalism, fascism, anti-socialism, the anti-abortion movement, and tax resistance.

Sometimes terrorists on the same side fight for different reasons. For example, in the Chechen–Russian conflict secular Chechens using terrorist tactics fighting for national independence are allied with radical Islamist terrorists who have arrived from other countries.

DEMOCRACY AND DOMESTIC TERRORISM

Terrorism is most common in nations with intermediate political freedom, and it is least common in the most democratic nations.

Some examples of "terrorism" in non-democratic nations include ETA in Spain under Francisco Franco (although the group's terrorist activities increased sharply after Franco's death) the Organization of Ukrainian Nationalists in pre-war Poland, the Shining Path in Peru under Alberto Fujimori, the Kurdistan Workers Party when Turkey was ruled by military leaders and the ANC in South Africa. Democracies, such as Japan, the United Kingdom, the United States, Israel, Indonesia, India, Spain, Germany, Italy and the Philippines, have experienced domestic terrorism.

While a democratic nation espousing civil liberties may claim a sense of higher moral ground than other regimes, an act of terrorism within such a state may cause a dilemma: whether to maintain its civil liberties and thus risk being perceived as ineffective in dealing with the problem; or alternatively to restrict its civil liberties and thus risk delegitimizing its claim of supporting civil liberties. For this reason, homegrown terrorism has started to be seen as a greater threat, as stated by former CIA Director Michael Hayden. This dilemma, some social theorists would conclude, may very well play into the initial plans of the acting terrorist(s); namely, to delegitimize the state and cause a systematic shift towards anarchy via the accumulation of negative sentiments towards the state system.

RELIGIOUS TERRORISM

Terrorist acts throughout history have been performed on religious grounds with the goal to either spread or enforce a system of belief, viewpoint or opinion. The validity and scope of religious terrorism is limited to an individual's view or a group's view or interpretation of that belief system's teachings.

According to the Global Terrorism Index by the University of Maryland, College Park, religious extremism has overtaken national separatism and become the main driver of terrorist attacks around the world. Since 9/11 there has been a five-fold increase in deaths from terrorist attacks. The majority of incidents over the past several years can be tied to groups with a religious agenda. Before 2000, it was nationalist separatist terrorist organizations such as the IRA and Chechen rebels who were behind the most attacks. The number of incidents from nationalist separatist groups has remained relatively stable in the years since while religious extremism has grown. The prevalence of Islamist groups in Iraq, Afghanistan, Pakistan, Nigeria and Syria is the main driver behind these trends.

Four of the terrorist groups that have been most active since 2001 are Boko Haram, Al Qaeda, the Taliban and ISIL. These groups have been most active in Iraq, Afghanistan, Pakistan, Nigeria and Syria. 80 percent of all deaths from terrorism occurred in one of these five countries.

NON-STATE GROUPS

Groups not part of the state apparatus of in opposition to the state are most commonly referred to as a "terrorist" in the media.

According to the Global Terrorism Database, the most active terrorist group in the period 1970 to 2010 was Shining Path (with 4,517 attacks), followed by Farabundo Marti National Liberation Front (FMLN), Irish Republican Army (IRA), Basque Fatherland and Freedom (ETA), Revolutionary Armed Forces of Colombia (FARC), Taliban, Liberation Tigers of Tamil Eelam, New People's Army, National Liberation Army of Colombia (ELN), and Kurdistan Workers Party (PKK).

STATE SPONSORS

A state can sponsor terrorism by funding or harboring a terrorist group. Opinions as to which acts of violence by states consist of state-sponsored terrorism vary widely. When states provide funding for groups considered by some to be terrorist, they rarely acknowledge them as such.

STATE TERRORISM

Civilization is based on a clearly defined and widely accepted yet often unarticulated hierarchy. Violence done by those higher on the hierarchy to those lower is nearly always invisible, that is, unnoticed. When it is noticed, it is fully rationalized. Violence done by those lower on the hierarchy to those higher is unthinkable, and when it does occur it is regarded with shock, horror, and the fetishization of the victims.

As with "terrorism" the concept of "state terrorism" is controversial. The Chairman of the United Nations Counter-Terrorism Committee has stated

that the Committee was conscious of 12 international Conventions on the subject, and none of them referred to State terrorism, which was not an international legal concept. If States abused their power, they should be judged against international conventions dealing with war crimes, international human rights law, and international humanitarian law. Former United Nations Secretary-General Kofi Annan has said that it is "time to set aside debates on so-called 'state terrorism'. The use of force by states is already thoroughly regulated under international law". He made clear that, "regardless of the differences between governments on the question of the definition of terrorism, what is clear and what we can all agree on is that any deliberate attack on innocent civilians [or non-combatants, regardless of one's cause, is unacceptable and fits into the definition of terrorism."

State terrorism has been used to refer to terrorist acts committed by governmental agents or forces. This involves the use of state resources employed by a state's foreign policies, such as using its military to directly perform acts of terrorism. Professor of Political Science Michael Stohl cites the examples that include the German bombing of London, the Japanese bombing of Pearl Harbor, the British firebombing of Dresden, and the U.S. atomic bombings of Hiroshima and Nagasaki during World War II. He argues that "the use of terror tactics is common in international relations and the state has been and remains a more likely employer of terrorism within the international system than insurgents." He cites the first strike option as an example of the "terror of coercive diplomacy" as a form of this, which holds the world hostage with the implied threat of using nuclear weapons in "crisis management" and he argues that the

institutionalized form of terrorism has occurred as a result of changes that took place following World War II. In this analysis, state terrorism exhibited as a form of foreign policy was shaped by the presence and use of weapons of mass destruction, and the legitimizing of such violent behavior led to an increasingly accepted form of this behavior by the state.